

# METROPOLITAN PLANNING COMMISSION

"Planning the Future - Respecting the Past"

MEMORANDUM -

**DATE:** 

**NOVEMBER 20, 2018** 

TO:

THE MAYOR AND ALDERMEN OF THE CITY OF SAVANNAH

FROM:

**METROPOLITAN PLANNING COMMISSION** 

**SUBJECT:** 

MPC RECOMMENDATION

#### **PETITION REFERENCED:**

Petition to Rezone Property
Lewis Commercial Properties, LLC - Owner
Chad R. Zittrouer, Kern & Company - Agent
Fort Argyle Road

Aldermanic District: 5 - Shabazz

County Commission District: 7 - Kicklighter Property Identification Number: 2-1037-01-001

File No. 18-005935-ZA

**MPC ACTION:** 

Approval of the request to rezone the subject property from an R-A-CO (Residential-Agriculture-County) zoning classification to a PDR (Planned Development-Reclamation) zoning classification.

MPC STAFF RECOMMENDATION:

Approval of the request to rezone the subject property from an R-A-CO (Residential-Agriculture-County) zoning classification to a PDR (Planned Development-Reclamation) zoning classification.

# **MEMBERS PRESENT**:

10 + Vice Chairman

Ellis Cook, Vice-Chairman Thomas Branch Travis Coles Karen Jarrett Tanya Milton Wayne Noha Eula Parker Lee Smith Linder Suthers Joseph Welch Tom Woiwode

# PLANNING COMMISSION VOTE: Approve Staff Recommendation (11-0)

APPROVAL Votes: 11	DENIAL Votes: 0	ABSENT
Branch		Ervin
Cook	1	Hernandez
Coles	ľ	Manigault
Jarrett		
Milton		
Noha		
Parker		
Smith		
Suthers		
Woiwode		
Welch		

Respectfully submitted,

Melanie Wilson Executive Director

/jh

Enclosure

cc Luciana Spracher, Interim Clerk of Council Brooks Stillwell, City Attorney Lester B. Johnson, Assistant City Attorney Jennifer Herman, Assistant City Attorney Beth Barnes, Department of Inspections

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AL MOL



# **Chatham County - Savannah Metropolitan Planning Commission**

# November 20, 2018 Regular MPC Meeting

#### **Title**

ZONING MAP AMENDMENT | Fort Argyle Road | R-A-CO (Residential-Agriculture-County) to PDR (Planned Development-Reclamation) | MPC File No. 18-005935-ZA

#### **Description**

A request to rezone a 151-acre tract of land on the east side of Fort Argyle Road north of Bush Rd., from R-A-CO (Residential-Agriculture-County) to PDR (Planned Development - Reclamation).

#### Recommendation

MPC staff recommends <u>approval</u> of the request to rezone the subject property from an R-A-CO (Residential-Agriculture-County) zoning classification to a PDR (Planned Development-Reclamation) zoning classification. Permits will need to be obtained from GDOT for access from Fort Argyle Road and from the Army Corps of Engineers for wetland impacts.

#### Contact

# **Financial Impact**

#### **Review Comments**

# **Attachments**

- @ Maps 005935-ZA.pdf
- Table 2 R-A List of Uses.pdf
- Application 5935.pdf
- Staff Report-18-005935-ZA-MAP and 18-005960-PLAN.pdf
- REVISED\_GDP LANYARD DEVELOPMENT INC\_LEWIS TRACT-GDP11.14.18.pdf



# **METROPOLITAN PLANNING COMMISSION**

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MEMORANDUM -

DATE:

**NOVEMBER 20, 2018** 

TO:

THE MAYOR AND ALDERMEN OF THE CITY OF SAVANNAH

FROM:

METROPOLITAN PLANNING COMMISSION

**SUBJECT:** 

MPC RECOMMENDATION

# **PETITION REFERENCED:**

Petition to Rezone Property Lewis Commercial Properties, LLC - Owner Chad R. Zittrouer, Kern & Company - Agent Fort Argyle Road

Aldermanic District: 5 - Shabazz

County Commission District: 7 - Kicklighter Property Identification Number: 2-1037-01-001

File No. 18-005960-PLAN

**MPC ACTION:** 

Approval of the general development plan. Permits will need to be obtained from GDOT for access from Fort Argyle Road and from the Army Corps of Engineers for wetland impacts.

**MPC STAFF RECOMMENDATION:** 

Approval of the general development plan. Permits will need to be obtained from GDOT for access from Fort Argyle Road and from the Army Corps of Engineers for wetland impacts.

Map Amendment File No. 18-005960-PLAN Chad R. Zittrouer Petitioner November 20th, 2018

**MEMBERS PRESENT**:

10 + Vice Chairman

Ellis Cook, Vice-Chairman

Thomas Branch

**Travis Coles** 

Karen Jarrett

Tanya Milton Wayne Noha

Eula Parker

Lee Smith

Linder Suthers Joseph Welch

Tom Woiwode

# PLANNING COMMISSION VOTE: Approve Staff Recommendation (11-0)

APPROVAL	DENIAL	ABSENT
Votes: 11	Votes: 0	
Branch		Ervin
Cook		Hernandez
Coles		Manigault
Jarrett		
Milton		
Noha		
Parker		
Smith		
Suthers		
Woiwode		
Welch		

Respectfully submitted,

Melanie Wilson **Executive Director** 

/jh

Enclosure

Luciana Spracher, Interim Clerk of Council cc Brooks Stillwell, City Attorney Lester B. Johnson, Assistant City Attorney Jennifer Herman, Assistant City Attorney Beth Barnes, Department of Inspections

ALC MQ





# **Chatham County - Savannah Metropolitan Planning Commission**

# November 20, 2018 Regular MPC Meeting

#### **Title**

SITE PLAN REVIEW | Fort Argyle Road | General Development Plan | MPC File No. 18-005960-PLAN

#### **Description**

A request to approve a general development plan for a surface mining-borrow pit on a 151-acre parcel located on the east side of Fort Argyle Road, north of Bush Road. Approximately 45.3 acres are proposed to be disturbed for use as a borrow pit.

#### Recommendation

MPC staff recommends <u>approval</u> of the general development plan. Permits will need to be obtained from GDOT for access from Fort Argyle Road and from the Army Corps of Engineers for wetland impacts.

## **Contact**

#### **Financial Impact**

#### **Review Comments**

#### **Attachments**

- Staff Report-18-005935-ZA-MAP and 18-005960-PLAN.pdf



#### C H A T H A M C O U N T Y - S A V A N N A H

# METROPOLITAN PLANNING COMMISSION

"Planning the Future - Respecting the Past"

MEMORANDUM -

TO:

The Mayor and Aldermen of the City of Savannah

FROM:

The Metropolitan Planning Commission

DATE:

November 20th, 2018

**SUBJECT:** 

**Petition to Rezone Property** 

Lewis Commercial Properties, LLC - Owner Chad R. Zittrouer, Kern & Company - Agent

Fort Argyle Road

Aldermanic District: 5 - Shabazz

County Commission District: 7 - Kicklighter Property Identification Number: 2-1037-01-001

File No. 18-005935-ZA

NOTE: As the general development plan is tied to the rezoning, this report represents the review of both the rezoning request and the proposed general development plan.

#### **Issue**:

The petitioner, Chad R. Zittrouer as agent for Lewis Commercial Properties, LLC, is requesting to rezone a 151-acre tract of land from an existing R-A-CO (Residential-Agriculture-County) zoning classification to a PDR (Planned Development-Reclamation) zoning classification. The property is located on the east side of Fort Argyle Road, north of Bush Road. The petitioner is also seeking approval of a general development plan (18-005960-PLAN) as required by the PDR district regulations.

#### Background:

The subject site is located on the east side of Fort Argyle Road, north of Bush Road. The petitioner is requesting to rezone the property to permit surface mining (borrow pit). The subject site contains approximately 151 acres, of which approximately 45.3 acres would be disturbed for use as a borrow pit. The site contains approximately 62.5 acres of wetland. A specific re-use plan has not been submitted.

# Facts and Findings:

1. **Public Notice:** As required by the City of Savannah Zoning Ordinance, all property

- owners within 300 feet of the subject property were sent notices of the proposed rezoning. Public notice was also posted in various locations around the site.
- 2. **Site.** The site contains approximately 151 acres, of which 65 acres are classified as wetlands. The proposed borrow site comprises 45.3 upland acres. The site is currently undeveloped and contains a significant number of trees.
- 3. **Existing Zoning and Development Pattern:** The land uses and zoning districts surrounding the subject site include:

Location	Land Use	Zoning
North	Vacant/Conservation	PUD [1]
South	Residential/Agriculture	R-A [2]
East	Surface Mining	PUD [1]
West	Vacant	R-A [2]

- [1] Planned Unit Development
- [2] Residential Agriculture (County)
- 4. **Zoning History:** Although the proposed project site has little zoning history, the immediate area has been subject to numerous zoning changes in recent years. The area continues to transition from a largely undeveloped, rural setting to one of planned communities, including New Hampstead. Belford PUD, to the east, is currently utilized as a borrow pit.

The subject property was annexed by the City of Savannah in 2006. Per Section 8-3021(A) of the city's Zoning Ordinance, all property that is brought into municipal boundaries shall maintain its existing county zoning classification unless subsequently rezoned into a city zoning district. As the Savannah Zoning Ordinance adopts the Chatham County Zoning Ordinance by reference, the subject site is currently subject to the county's R-A district standards. The (CO) suffix indicates that the property was annexed by the City of Savannah.

#### 5. Existing RA-CO Zoning District:

a. **Intent of the R-A District:** The intent of the county's R-A zoning district is to, "protect rural areas within the urban expansion areas of the county for future urban development, and to protect certain rural highway roadside areas against strip development, which can lead to traffic congestion, traffic hazards, and roadside blight."

- b. **Development Standards:** The development standards for the county's R-A district are outlined in **Table 1** at the end of this report.
- c. **Permitted Uses:** The uses allowed in the R-A district appear in **Table 2**, attached to this report. Permitted uses include but are not limited to: single and two-family residential; accessory farm dwelling units; public parks; cemeteries; hospitals and medical centers; and sewage treatment facilities.

## 6. Proposed PDR Zoning District:

- a. **Intent of the PDR District:** According to the Zoning Ordinance, the purpose of the PDR district is to, "permit the filling and surface mining of land in a manner which ensures that the operation of such activity does not adversely affect the ecology or the use and enjoyment of surrounding properties and that, upon a timely conclusion of any excavation activity, a reuse plan to permanently establish the site as either a landfill or a lake site with no landfill of excavated areas is implemented which will render the property aesthetically compatible with surrounding uses and in a safe condition."
- b. **Development Standards:** The development standards for the PDR district are outlined in **Table 1** at the end of this report.
- c. **Proposed Development Standards:** Permitted uses in the PDR district are limited to surface mining, landfill operations, and associated activities.
- 7. **General Development Plan:** Per Section 8-3042, a general development plan shall accompany a zoning application requesting a PDR district. The general development plan shall include a plat of the site, a generalized land use plan for the area (including a statement of proposed use or reuse of the property as either a landfill or a lake), and the time schedule for start and completion of surface mining and landfill activities.

The petitioner has submitted a general development plan denoting the limits of the proposed surface mining operation (approximately 45.3 acres of upland area). The general development plan states an approximate mining length of 3 years from the approval date with the following load information:

- Mining 225 days/year x 3 years = 675 days of mining.
- $675 \ days \ x \ 80 \ loads \ per \ day = 54,000 \ loads$
- 54,000 loads x 12 cubic yards per load = 648,000 cubic yards

While a specific re-use plan has not been submitted, the general development plan states that the entire mine pit will be filled or left as a lake and will be permanently vegetated.

- 8. **Surface Mining and Landfill Operation Standards.** Section 8-3042(f) outlines standards applicable to surface mining and landfill operations. While many of these standards will be assessed during the specific development plan stage, the general development plan shall be consistent with these standards. Hours of operation will be limited to between sunrise and sunset, meeting Ordinance requirements.
- 9. **Land Use Element:** The Chatham County-Savannah Comprehensive Plan Future Land Use Map designates the subject property as Planned Development. The Planned Development designation is defined as, "master planned areas accommodating cluster development, neotraditional development, or mixed residential, commercial, or civic uses. Such developments are characterized by internal or external linkages among residential, commercial, institutional, or recreational use components [...]."

The PDR district is consistent with Planned Development future land use designation.

- 10. **Public Services and Facilities:** The property is not served by public water or sewer systems.
- 11. **Transportation Network:** Per the general development plan, the mining operation will be accessed from Fort Argyle Road via a 60 ft.-wide access easement. A GDOT encroachment permit will be required for new access from Fort Argyle Road. The access easement, as proposed, crosses through a delineated wetland area. Permits will need to be obtained from the U.S Army Corps of Engineers to impact wetland areas.

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Chad R. Zittrouer Petitioner November 20<sup>th</sup>, 2018

# **SUMMARY OF FINDINGS**

1.	Will the proposed zoning district permit uses that would create traffic volumes, noise level, odor, airborne particulate matter, visual blight, reduce light or increased density of development that would adversely impact the livability or quality of life in the surrounding neighborhood?
	Yes NoX
2.	Will the proposed zoning district permit uses that would adversely impact adjacent and nearby properties by rendering such properties less desirable and therefore less marketable for the type of development permitted under the current zoning?
	Yes X No
3.	Will the proposed zoning district permit uses that would generate a type or mix of vehicular traffic on a street or highway that is incompatible with the type of land use development along such street or highway?
	Yes NoX
4.	Will the proposed zoning district permit uses that would generate greater traffic volumes at vehicular access points and cross streets than is generated by uses permitted under the current zoning district to the detriment of maintaining acceptable or current volume capacity (V/C) ratio for the streets that provide vehicular access to the proposed zoning district and adjacent and nearby properties?
	Yes NoX
5.	Will the proposed zoning district permit uses or scale of development that would require a greater level of public services such as drainage facilities, utilities, or safety services above that required for uses permitted under the current zoning district such that the provision of these services will create financial burden to the public?
	Yes NoX
6.	Will the proposed zoning district permit uses or scale of development that would adversely impact the improvement or development of adjacent and nearby

properties in accordance with existing zoning regulations and development

controls	deemed	necessary	to	maintain	the	stability	and	livability	of	the
surrounding neighborhood?										

Yes No X

7. Will the proposed zoning district permit development that is inconsistent with the comprehensive land use plan?

Yes \_\_\_ No\_X

# **ALTERNATIVES:**

- 1. Recommend approval of the petitioner's request as presented.
- 2. Recommend denial of the petitioner's request.
- 3. Recommend denial of the petitioner's request and recommend an alternative classification.

# **POLICY ANALYSIS:**

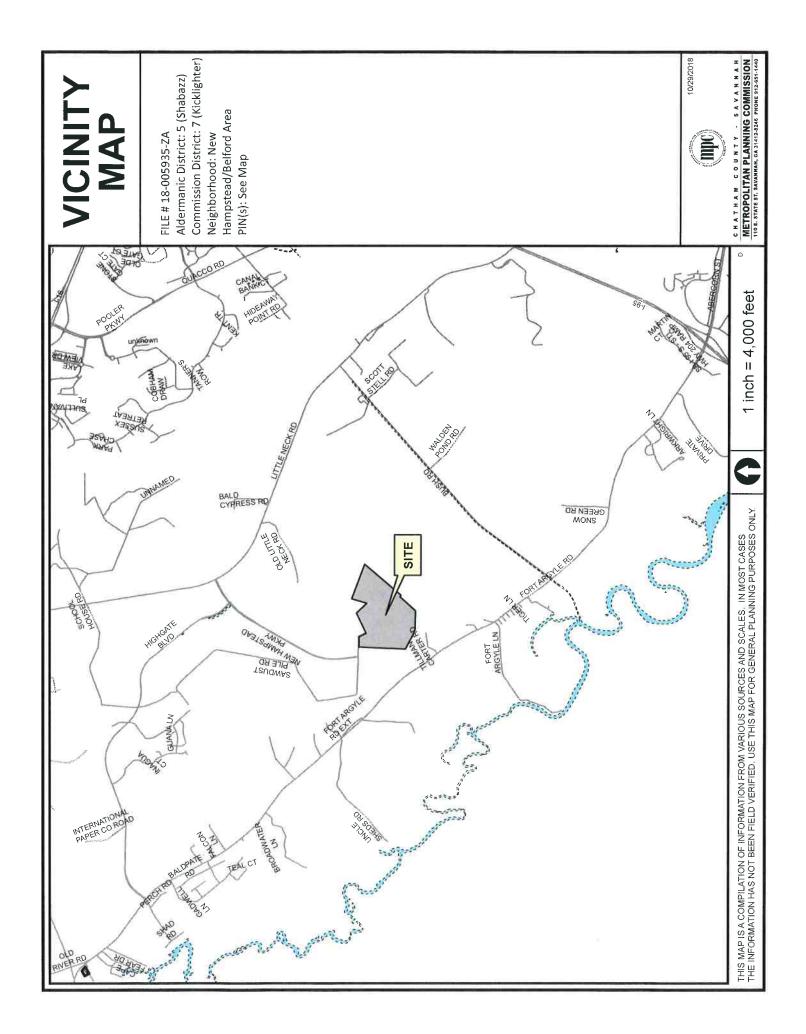
The proposed rezoning could negatively impact the few existing residential uses to the south. However, the proposed borrow pit is compatible with the existing borrow pit to the east and the vacant land to the north and west.

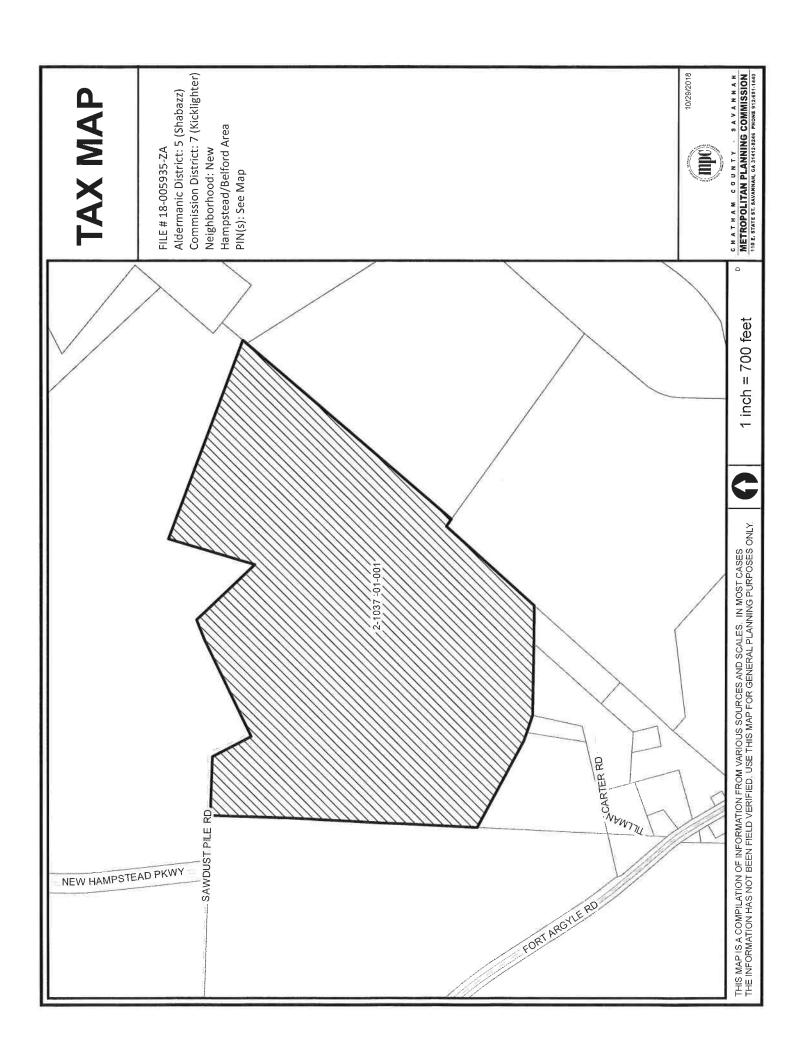
# **RECOMMENDATION:**

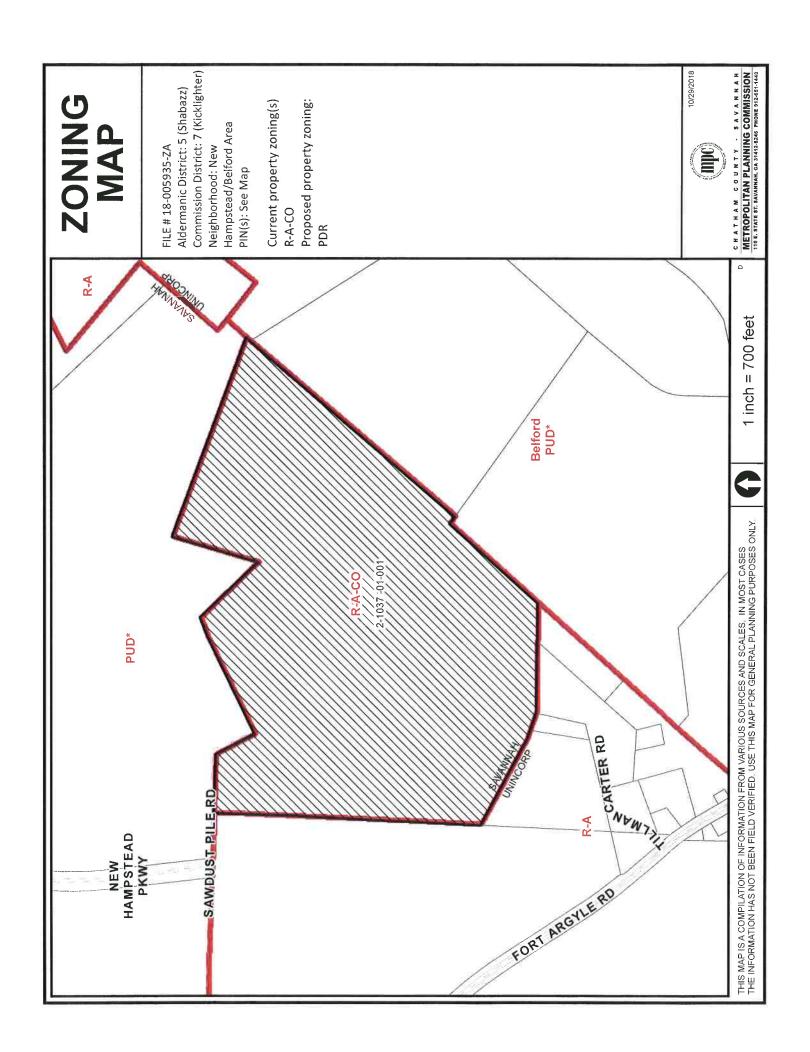
The Metropolitan Planning Commission recommends <u>approval</u> of the request to rezone the subject property from an R-A-CO (Residential-Agriculture-County) zoning classification to a PDR (Planned Development-Reclamation) zoning classification.

Table 1: Comparison of Development Standards for the Existing R-A and Proposed **PDR Zoning Districts R-A District PDR District** Detached single-family Minimum Lot dwellings (no public water/sewer): 32,000 sq. ft. Area N/A Detached single-family Minimum Lot dwellings (no public N/A Width water/sewer): 100 ft. 85. ft. from center-line of **Front Yard** N/A arterial street Setback Minimum Side Yard 15 ft. N/A Setback Minimum Rear Yard Setback 35 ft. N/A Maximum Height 36 ft. N/A Maximum N/A **Building Coverage** 40% **Maximum Density** N/A

N/A







# AERIAL MAP

Commission District: 7 (Kicklighter) Aldermanic District: 5 (Shabazz) FILE # 18-005935-ZA Neighborhood: New

Hampstead/Belford Area

10/29/2018

CHATHAM COUNTY SAVANNAH METROPOLITAN PLANNING COMMISSION 110 E. STATE ST. SAVANNAH, CA 31412-8245 PHONE 913-651-1440

1 inch = 700 feet

THIS MAP IS A COMPILATION OF INFORMATION FROM VARIOUS SOURCES AND SCALES. IN MOST CASES THE INFORMATION HAS NOT BEEN FIELD VERIFIED. USE THIS MAP FOR GENERAL PLANNING PURPOSES ONLY.

