

CHATHAM COUNTY-SAVANNAH

METROPOLITAN PLANNING COMMISSION

"Planning the Future - Respecting the Past"

— MEMORANDUM –

DATE:	JUNE 8, 2021

TO: THE MAYOR AND ALDERMEN OF THE CITY OF SAVANNAH

FROM: METROPOLITAN PLANNING COMMISSION

SUBJECT: MPC RECOMMENDATION

PETITION REFERENCED:

Proposed text amendment to the Savannah Zoning Ordinance

Re: Amendment to Sections 7.11.14.c (Additional Regulations Applicable to Martin Luther King Jr. Boulevard and Montgomery Street) Applicant: Mayor and Aldermen Agent: Bridget Lidy File No. 21-002884-ZA

MPC ACTION:

<u>Approval</u> of the request to amend the ordinance as outlined.

MPC STAFF RECOMMENDATION:

<u>Approval</u> of the request to amend the ordinance as outlined.

MEMBERS PRESENT: 8 + C

8 + Chairman

Joseph Welch, Chairman Laureen Boles Elizabeth Epstein Karen Jarrett Wayne Noha Eula Parker Lee Smith Dwayne Stephens Maliak Watkins

PLANNING COMMISSION VOTE: Approve Staff Recommendation (9-0)

DENIAL Votes: 0	ABSENT
	Brown
	Coles
	Ervin
	Joyner
	Woiwode
c	

Respectfully submitted,

Melanie Wilson /pz

Melanie Wilson Executive Director

are

/jh

Enclosure

cc Mark Massey, Clerk of Council Lester B. Johnson, Assistant City Attorney Jennifer Herman, Assistant City Attorney Beth Barnes, Department of Inspections



CHATHAM COUNTY-SAVANNAH

METROPOLITAN PLANNING COMMISSION

"Planning the Future - Respecting the Past"

– MEMORANDUM –

TO: The Mayor and Aldermen, City of Savannah

FROM: The Planning Commission

DATE: June 8, 2021

SUBJECT: Proposed text amendment to the Savannah Zoning Ordinance

 Re: Amendment to Sections 7.11.14.c (Additional Regulations Applicable to Martin Luther King Jr. Boulevard and Montgomery Street)
Applicant: Mayor and Aldermen
Agent: Bridget Lidy
File No. 21-002884-ZA

Marcus Lotson, MPC Project Planner

ISSUE:

Upon the adoption of the current Savannah Zoning Ordinance, an omission occurred pertaining to density and height in TC-2 (Traditional Commercial-2) zoning district. The omitted language is specific to the Streetcar Historic Overlay District (Section 7.11). The language was included, as it should have been in the Victorian Historic Overlay District (Section 7.9), but inadvertently left out of the Streetcar district.

BACKGROUND:

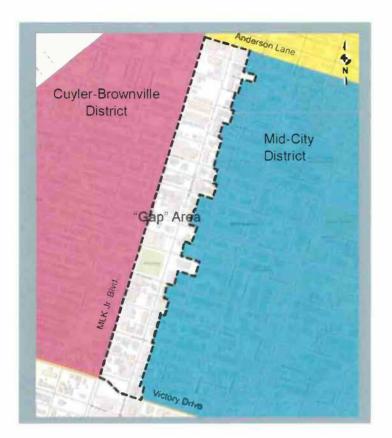
Certain properties within the MLK / Montgomery corridor were brought into the Streetcar historic district in 2018. Before 2018, the corridor was in a gap between Streetcar and Cuyler Brownville. Council approved an amendment to bring the gap area into Streetcar district and allow properties in the corridor to have density governed by dwelling unit size and maximum height like downtown. A 450 square foot minimum for a dwelling unit was adopted as well height standards of 4 stories not to exceed 55 feet. This was applied to the TC-2 district in Streetcar and Victorian.

The properties in the corridor which had base zoning districts under the old ordinance like B-G, B-C etc. were rezoned to Streetcar districts like Traditional Neighborhood & Traditional Commercial. These districts also replaced the old districts in Victorian 1-R,

Text Amendment File No. 21-002884-ZA City of Savannah, Petitioner June 8, 2021

2R, 3R & 1B, 2B & 3B.

When NewZo was adopted, the density and height language got transferred for the Victorian District section but left out for the Streetcar District section. In the current ordinance, the Victorian Section (7.9.14) has this language, Streetcar does not even though it was adopted as such.



ORDINANCE:

The language that should have been included in the Streetcar Historic Overlay District for the Martin Luther King, Jr. Boulevard and Montgomery Street portion of the ordinance as highlighted in red and underlined below:

Section 7.11.14 Additional Regulations Applicable to Martin Luther King, Jr. Boulevard and Montgomery Street

- c. Additional Regulations Applicable to Martin Luther King, Jr. Boulevard and Montgomery Street
- i. Parking and Access

New curb cuts along Martin Luther King, Jr., Boulevard or Montgomery Street shall be limited to one (1) curb cut per 100 feet of street frontage. Such curb cut shall not exceed 20 feet in width unless otherwise required by the City Manager or his or her designee.

ii. <u>TC-2 Development Standards</u> For properties zoned TC-2 that are located within the Martin Luther King, Jr. Boulevard/Montgomery Street Urban Redevelopment Area and that do not contain a contributing structure, the following standards apply:

- 1. <u>Density. A maximum residential density is not required for multi-family</u> <u>development; however, a minimum floor area requirement of 450</u> <u>square feet is applicable.</u>
- 2. <u>Height. The maximum height is four (4) stories or 55 feet maximum up to 150 feet from the right-of-way of Montgomery Street. For a distance greater than 150 feet, the maximum height is the limit specified for the base district.</u>

When an abutting parcel contains an existing residential dwelling, the maximum height shall not be more than one (1) story taller than the residence within 30 feet from the exterior wall of the residence.

ANALYSIS:

Staff views the proposed change as a correction of an error that occurred during the transition between ordinances. The amendments were based on multiple discussions held with City Council and the community about the need to include the parcels along the Martin Luther King, Jr. Boulevard and Montgomery Street Corridor between Anderson Lane and Victory Drive in the Mid-City District. Now that the map has been amended to close the gap and the new standards are in place, the desired changes are complete with the adoption of the corrected language.

RECOMMENDATION:

The Planning Commission recommends **<u>approval</u>** of the request to amend the ordinance as outlined.

REVISIONS TO THE ZONING ORDINANCE

During NewZO, a scrivener's error was made when language pertaining the density and height for the TC-2 (Traditional Commercial-2) zoning district was not included in the Streetcar Historic Overlay District (Section 7.11), yet it was included in the Victorian Historic Overlay District (Section 7.9).

Section 5.13.1.b. states that the TC-2 district was established to ensure the vibrancy of historic mixeduse neighborhoods with traditional development patterns characteristic of Savannah during the streetcar and early automobile eras. The district provides for the creation of commercial corridors along higher classifications of streets that traverse historic neighborhoods.

The language that should have been included in the Streetcar Historic Overlay District for the Martin Luther King, Jr. Boulevard and Montgomery Street portion of the ordinance as highlighted in red and underlined below:

Section 7.11.14 Additional Regulations Applicable to Martin Luther King, Jr. Boulevard and Montgomery Street

- c. Additional Regulations Applicable to Martin Luther King, Jr. Boulevard and Montgomery Street
- Parking and Access New curb cuts along Martin Luther King, Jr., Boulevard or Montgomery Street shall be limited to one (1) curb cut per 100 feet of street frontage. Such curb cut shall not exceed 20 feet in width unless otherwise required by the City Manager or his or her designee.
- ii. <u>TC-2 Development Standards</u> For properties zoned TC-2 that are located within the Martin Luther King, Jr. <u>Boulevard/Montgomery Street Urban Redevelopment Area and that do not contain a</u> <u>contributing structure, the following standards apply:</u>
 - 1. <u>Density. A maximum residential density is not required for multi-family</u> <u>development; however, a minimum floor area requirement of 450 square feet is</u> <u>applicable.</u>
 - Height. The maximum height is four (4) stories or 55 feet maximum up to 150 feet from the right-of-way of Montgomery Street. For a distance greater than 150 feet, the maximum height is the limit specified for the base district.

When an abutting parcel contains an existing residential dwelling, the maximum height shall not be more than one (1) story taller than the residence within 30 feet from the exterior wall of the residence.

The TC-2 development standards for density and height were included in the previous ordinance under Article K. Mid-City (Thomas Square), Sec. 8-3216(4)(a) prior to the adoption of the new zoning ordinance as evidenced in this link: https://online.encodeplus.com/regs/savannah-ga/doclibrary.aspx?id=1fe1ba4f-85e6-4848-8458-3fba638c90e7

In addition, the same provision on density and height in the TC-2 zoning classification was included as part of a rezoning ordinance that was approved on April 12, 2018 for the property located at 1501 Montgomery Street within the Mid-City District under 8-3216(4)(a): http://online.encodeplus.com/regs/savannah-ga/doc-viewer.aspx#secid-5019

Additional Background

On January 4, 2018, a text amendment was approved to allow certain residential uses by-right and increase residential density specifically for properties within the Martin Luther King Jr. Boulevard and Montgomery Street Urban Redevelopment Area. The action amended both the Victorian PNC District (Sec. 8-3028) and the Mid-City District (Article K) of the previous zoning ordinance.

• Link to City Council Minutes (#12): <u>http://agenda.savannahga.gov/publishing/january-4-2018-</u> city-council-regular-meeting/minutes.html

During the same meeting, a zoning hearing was held for two additional items pertaining to the Mid-City District:

- Amend the zoning ordinance regarding the Mid-City Boundaries and Other Sections of Article K; and
- Rezone certain properties to the Mid-City Zoning Districts.

These amendments were based on multiple discussions held with City Council and the community about the need to include the parcels along the Martin Luther King, Jr. Boulevard and Montgomery Street Corridor between Anderson Lane and Victory Drive in the Mid-City District. Prior to the approval of these amendments, the parcels were not governed by the development and use standards of the Mid-City District and had no local historic designation as outlined in Article K. MPC staff presented both text and map amendments to bring these parcels into Mid-City District boundaries and assigned them zoning classifications.

 Zoning Hearing links to Council Minutes (#9 and 10): <u>http://agenda.savannahga.gov/publishing/january-3-2019-city-council-regular-meeting/minutes.html</u>

On January 17, 2018, City Council approved the text and zoning amendments to include these parcels in the Mid-City District and assign them zoning classifications—thereby establishing a complete historic district.

 1st and 2nd Reading link to Council Minutes (items #14 and 36): <a href="https://linkprotect.cudasvc.com/url?a=http%3a%2f%2fagenda.savannahga.gov%2fpublishing%2fjanuary-17-2019-city-council-regular-meeting%2fminutes.html&c=E,1,FNCBCPesNORqRYm9Xn9YOd8gBiQ6y5xCQoGFCXiS85oiy-STieblJJs8ZFke3y7SXqhWawXW7CgDYghEXd_71IfylsIFjiylNKAd-RGx&typo=1

This is a link to the MPC presentation outlining the proposal for the Mid-City District Expansion: https://linkprotect.cudasvc.com/url?a=https%3a%2f%2fwww.thempc.org%2feagenda%2fx%2fmpc%2f2 018%2fdecember-11-2018-regular-mpc-meeting%2fmid-city-expansion-presentation-11-8-18 1.pdf&c=E,1.qkS5grA8wfjVuKQ2-

o3crobMW1cjBptLbfGTvvvcLDL5vEB4f_ZX9bE_PoCx3ilbnmeWB0Kb1NdOX93WwrU6hA0mYQnwVRnb09 RK-NZFNG4,&typo=1

Based on the inventory of properties within the gap area, 32% will be impacted by this revision:

	Parcel
Zones	Counts
TC-1	36
TC-1& TN-2	1
TC-1-S	1
TC-2	44
TC-2-S	1
TN-2	57
Grand Total	140