

# **SECTION II**

# SCOPE OF WORK FOR EVENT #3923 DEBRIS MONITORING AND OVERSIGHT SERVICES

## 2.0 Description of Project

The City of Savannah is soliciting sealed proposals to provide debris monitoring and oversight, including disaster debris monitoring, management, and recovery services following and in preparation for a declared emergency activation.

ELECTRONIC SUBMISSIONS WILL NOT BE ACCEPTED.

## 2.1 Background

The City of Savannah requires disaster monitoring, management, recovery, and consulting services to support the oversight and management of debris removal and processing contractors. Other services may include, but not limited to, communication with the Federal Emergency Management Agency (FEMA), Federal Highway Administration (FHWA), the State of Georgia, and other state and federal agencies with, and on behalf of, the City of Savannah.

#### 2.2 Scope of Work

# 2.2.1 Disaster Debris Monitoring and Management Services

The selected firm will be expected to provide disaster debris monitoring management services to include debris generated from the public rights-of-way, drainage areas/canals, waterways, and other public, eligible, or designated areas. Specific services may include:

- Coordinating daily briefings, work progress, staffing, and other key items with the City.
- Selection and permitting of debris management site locations and any other permitting/regulatory issues as necessary.
- Scheduling work for all team members and contractors on a daily basis.
- Hiring, scheduling, and managing field staff.
- Monitoring debris removal and processing contractor operations, and

making/implementing.

- Recommendations to improve efficiency and speed up recovery work.
- Assisting the City with responding to public concerns and comments.
- Certifying contractor vehicles for debris removal using methodology and documentation practices appropriate for contract monitoring.
- Entering load tickets into a database application.
- Digitization of source documentation (such as load tickets).
- Developing daily operational reports to keep the City informed of work progress.
- Development of maps, geographical information system (GIS) applications, etc. as necessary.
- Comprehensive review, reconciliation, and validation of debris removal contractor(s) invoices prior to submission to the City for processing.
- Project worksheet and other pertinent report preparation required for reimbursement by FEMA, FHWA and any other applicable agency for disaster recovery efforts by City staff and designated debris removal contractors.
- Disaster related damage assessment and reconstruction services, as needed.
- Final report and appeal preparation and assistance.
- Cost recovery of eligible funds currently not obligated or potentially de-obligated by appropriate funding agencies. Separate pricing structures for this service may be included in the consultant's proposal.
- Other disaster recovery services as requested by the City.

#### 2.2.2 Emergency Management Planning and Training

If requested by the City, the consultant shall provide:

- 1. Comprehensive emergency management plans (e.g. continuity of operations, emergency operations) to include plan development, review, and revisions.
- 2. Comprehensive mitigation programs to include development of mitigation plan(s), staff training, cost benefit analysis, project management, environmental review, and staff augmentation.

- 3. Development of a debris management plan, including identification of an adequate number of debris management sites. Staff training will be provided as necessary.
- 4. Procurement assistance for debris removal contractors and other services as requested.
- 5. Project management to include the formulation and management of permanent work projects, task force management, and briefings for the City Manager, Mayor and Aldermen, boards, and panels.
- 6. Technical support and assistance in developing public information.
- 7. Other training and assistance as requested by the City.
- 8. Other reports and data as required by the City.
- 9. Other emergency management and consulting services identified and required by the City.

#### 2.2.3 Damage Assessment and Reconstruction Services

If requested, the consultant shall provide post-disaster damage assessment and reconstruction services to include assessment, planning, engineering, and construction management services. Specific areas where services may be requested include City facilities, utility systems, transportation systems, and other sectors as required. The consultant will assist, if directed by the City, with document preparation of permanent work projects.

#### 2.3 Qualifications of the Firm

- **2.3.1** Contractor shall provide a description and history of the firm focusing on previous governmental experience using following guidelines:
  - 1. Recent experience demonstrating current capacity and current expertise in debris removal, solid waste, and hazardous waste management and disposal.
  - 2. Documented knowledge and experience of federal, state and local emergency agencies, state and federal programs, funding sources, and reimbursement processes.
  - 3. Recent experience managing disaster debris collection operations including, but not limited to: damage assessment, right-of-way debris removal programs, leaner / hanger removal programs, processing site monitoring, and FEMA reimbursement.

**2.3.2** Provide at least five (5) references for which the firm has performed services within the past two (2) years that are similar to the requirements in the scope of services. Three (3) of the references shall be from government entities for debris monitoring experience involving a minimum of 2,000,000 cubic yards of debris. Provide the reference contact name, address, e-mail address, telephone numbers, and date of the contract.

#### 2.4 Qualifications of Staff

Provide an organizational chart, resumes, and summary of staff qualifications. Key project staff (management staff including, but not limited to: project manager, collection and disposal operations managers, FEMA reimbursement specialist, etc.) must be full time employees of the proposing firm and have experience in the following:

- 1. Experience demonstrating current capacity and current expertise in debris removal, solid waste, and hazardous waste management and disposal. The proposer must demonstrate experience managing debris monitoring for at least three (3) government entities involving a minimum of 2,000,000 cubic yards of debris for each client. Recent debris monitoring from snow / ice events is preferred.
- 2. Documented knowledge and experience of federal, state, and local emergency agencies, state and federal programs, funding sources, and reimbursement processes. Proposer must demonstrate experience with project worksheet preparation, contractor procurements, hauler invoice reconciliation, and appeals/reimbursement support.

#### 2.5 Technical Approach

Provide a description of the proposer's approach to the project, to include startup procedures/requirements, debris estimate methodology, analysis of debris recovery operations and management of the debris recovery contractors, billing/invoices reporting procedures to FEMA and the City. Provide a copy of proposer's internal training program.

#### 2.6 Cost Proposal

Each proposer must complete and submit the cost proposal form/fee schedule included herein. The cost proposal will be evaluated on the hourly rates submitted on the cost proposal form for the labor positions listed. Reasonable travel, per diem, and other direct project costs (e.g., load tickets, communications, equipment rental, etc.) will be billed to the City at cost without markup.

#### 2.7 Proposal Format

Proposals shall be submitted in the following format and include the following information:

- a) Detailed description of qualifications and experience as requested
- b) Technical Approach Narrative
- c) Fee Proposals per instructions in Section III signed by responsible party
- d) Proposed Schedule of Minority and Women owned Business Participation and Non-Discrimination Statement.
- e) Other requested submittals as stated.

#### 2.8 Basis of Award

Proposals will be evaluated according to the following criteria and weight at a minimum:

- a) Qualifications on Similar Sized Projects (2 million yards +) (10 points)
- b) Emergency Planning/Response Experience (20 points)
- c) Key Staff Project Understanding and Approach (10 points)
- d) Management Systems/Reporting Systems/Training Manual (20 points)
- e) Fee Proposal (25 points)
- f) Local vendor (Within the City Limits of Savannah and has a City of Savannah Business License) participation (5 points)
- g) MWBE Participation goals (10 points)

Proposals shall be evaluated by a selection committee. The selection committee reserves the right to conduct interviews of any or all proposers as it deems necessary. The City reserves the right to shorten the list of proposers selected for interviews or further evaluation.

- **2.9 Copies:** One (1) unbound, printed and signed original and five (5) identical, printed copies of the proposal and supporting documents must be submitted in response to the RFP. All responses must relate to the specifications as outlined.
- **2.10 Contacts:** Proposers must submit proposals in accordance with the instructions contained in this RFP. All requested information must be submitted with the proposal. Instructions for preparation and submission of proposals are contained in this package. All questions regarding this request for proposal should be submitted in writing and emailed to the person listed on the summary event page

#### 2.11 Local Vendor Definition

A proposer or business shall be considered a local vendor if it meets all of the following requirements:

- (a) The proposer or business must operate and maintain a regular place of business with a physical address within the corporate limits of the city, and
- (b) The proposer or business must at the time of bid or quotation submission, have a current city business tax certificate issued by the city, and
- (c) The business owner must serve a commercially useful function, meaning performance of real and actual service in the discharge of any contractual endeavor. The contractor/vendor must perform a distinct element of work for which the business owner has the skills, qualifications and expertise, as well as the responsibility for the actual performance, management and supervision of the work for which

he/she has been contracted to perform.

- 2.12 Minority and Women Business Enterprise Policy: The goal of the Minority/Women-Owned Business Enterprise Policy is to increase the utilization of minority and womenowned firms in all areas of procurement of the City including small contract purchases, materials and equipment, and in professional services.
- 2.13 Minority and Women Business Enterprise Participation: The City of Savannah desires that this project have the strongest possible participation of minority and women-owned business enterprises (MWBEs), which employ local residents and otherwise support the local economy. M/WBE firms must have a current certification as such by the City of Savannah or an approved certifying agency. Proposers should embrace this goal and demonstrate meaningful local M/WBE participation in the project as follows:
  - **2.13.1** <u>Prime Contractor Level M/WBE Participation</u> meaningful MWBE participation may take the form of a teaming agreement, partnership, mentor-protégé relationship, joint venture or similar relationship wherein the M/WBE partner shares in a significant portion of management responsibility and profit-making potential. Proposer shall:
    - Provide names of M/WBE firms that are part of prime contractor bid team.
    - Provide a copy of teaming, joint venture or other equivalent agreement(s) between parties on prime contractor bid team setting forth roles and responsibilities and profit-sharing arrangements.
    - Describe roles and responsibilities of each company and its employees.
    - Provide anticipated percentage of M/WBE/participation for each participant on the team.
    - Provide letter of commitment from lead firm, addressed to the City of Savannah, regarding association with each participant on the prime contractor level team.
    - Provide letters of commitment from each local M/WBE firm, addressed to the City of Savannah regarding association with lead firm.
  - **2.13.2** <u>Subcontractor Level M/WBE Participation</u> Proposer shall provide a written plan for how it will ensure that M/WBE firms have the maximum possible opportunity to participate in prime and second tier subcontracts that will be available in the completion of this project.
    - The plan should include proposer's best estimate of the percentage of M/WBE participation (based on subcontract values) it expects to be able to achieve in this project from subcontractors.
    - The plan shall include estimated dollar amounts of subcontract values that are used to estimate an overall proposal from proposer.
  - **2.13.3** Points will be allocated based on each respondent's proposed M/WBE goal, with the maximum points of four (4) being awarded to the respondent who submits the highest proposed M/WBE goal at the Prime Contractor level, and six (6) being

awarded to the respondent who submits the highest proposed M/WBE goal at the subcontractor level. Points will be allocated to each respondent by using the following mathematical calculation:

i. In the case of the award based on the Prime Contractor level:

$$\frac{Respondent's Proposed M/WBEGoal}{Highest Proposed M/WBEGoal} \times 4 = Weighted Score$$

ii. In the case of the award based on the Subcontractor level:

$$\frac{Respondent's Proposed M/WBEGoal}{Highest Proposed M/WBEGoal} \times 6 = Weighted Score$$

No proposals will be deemed non-responsive due to this factor.

## 2.14 Insurance Requirements

## 2.14.1 Comprehensive General Liability

Contractor shall carry comprehensive general liability on an occurrence form with no "x, c, or u" exclusions with the following minimum limits:

- Each occurrence \$1,000,000
- Damage to Rented Premises \$50,000
- Medical Expense \$5,000
- Personal & Adv Injury \$1,000,000
- General Aggregate \$2,000,000
- Products Completed Ops. Aggregate \$2,000,000

General aggregate shall apply on a per project basis.

Contractor will provide a Certificate of Insurance reflecting required coverage.

A waiver of subrogation endorsement to the policy in favor of the City shall also be provided and attached to the certificate.

A (30) day notice of cancellation in favor of the City must be endorsed to policy and attached to the certificate.

# 2.14.2 Commercial Automobile Liability

The automobile policy must include coverage for owned, non-owned and hired automobiles.

• Minimum limits are \$1,000,000.

- Contractor will provide a Certificate of Insurance reflecting required coverage.
- A waiver of subrogation endorsement to the policy in favor of the City shall also be provided and attached to the certificate.
- A (30) day notice of cancellation in favor of the City must be endorsed to policy and attached to the certificate.

# 2.14.3 Workers Compensation

Contractor shall carry a workers compensation policy including all statutory coverage required by Georgia state law.

Minimum employers liability limits:

- \$500,000 each accident
- \$500,000 each employee (disease)
- \$500,000 policy limit (disease)

Contractor will provide a Certificate of Insurance reflecting required coverage.

A waiver of subrogation endorsement to the policy in favor of the City shall also be provided and attached to the certificate.

A (30) day notice of cancellation in favor of the City must be endorsed to policy and attached to the certificate.

# 2.14.4 Umbrella/Excess Liability

Contractor shall carry an umbrella/excess liability policy which must follow form over underlying policies: general liability, auto liability and employer's liability.

Minimum limits: \$1,000,000 per occurrence \$1,000,000 aggregate

Contractor will provide a Certificate of Insurance reflecting required coverage.

Waiver of subrogation endorsement to the policy in favor of the City shall also be provided and attached to the certificate.

A (30) day notice of cancellation in favor of the City must be endorsed to policy and attached to the certificate.

# 2.14.5 General

All insurance shall be placed with Georgia admitted carriers with a current Best's rating of A (minus), X, or better. Any modifications to specifications must be approved by the City

Any modifications to specifications must be approved by the City.

- **2.15** Proposer acknowledges that by submitting a proposal for this event, it is waiving any right to insist upon the inclusion of any exculpatory provisions in the parties' contract. The City will not enter into any contract that contains exculpatory provisions in favor of proposer.
- **2.16** Vendor is responsible for determining and acknowledging any addenda issued in connection with this RFP. Addenda must be acknowledged in order for proposals to be considered.

#### 2.17 Contract Period

This is a contract for a one year period and prices are to be held firm for a period of one (1) year (twelve (12) months). This agreement may be renewed for up to three (3) additional twelve (12) month periods, if all contracting parties so agree and services provided by the vendor have been satisfactory.

# SECTION III

## FEE PROPOSAL

I have read and understand the requirements of this proposal, **Event #3923**, and agree to provide the required services in accordance with this proposal and all attachments, exhibits etc. I agree to furnish the services as described in RFP except where specific exception has been taken.

The hourly labor rates shall include all applicable overhead and profit. All non-labor related project costs (including travel, lodging, per diem, communications, supplies, rental equipment, and other direct project expenses) will be billed to the City at cost without mark-up.

POSITIONS	HOURLY RATES
Project Manager	\$
Operations Managers	\$
GIS Analyst	\$
Field Supervisors	\$
Debris Site/Tower Monitors	\$
Load Ticket Data Entry Clerks	\$
Billing/Invoice Analysts	\$
Project Assistants	\$
Field Coordinators (Crew Monitors)	\$

# ALL PROPOSERS MUST BE REGISTERED SUPPLIERS ON THE CITY'S WEBSITE. PLEASE REGISTER AT WWW.SAVANNAHGA.GOV.

SUBMITTED BY:	
PROPOSER:	
SIGNED:	
NAME (PRINT):	
ADDRESS:	

CITY/STATE:			ZIP	
TELEPHONE:	()_ Area Code		-	
FAX:	()_ Area Code		-	
ARE YOU ABLE SPECIFICATION	TO MEET ALL INS	URANCE REQUIR	EMENTS LISTED II	N THE

CONFIRM RECEIPT OF ANY ADDENDA ISSUED FOR THIS BID:

ADDENDUM <u>#\_\_\_\_\_</u>

DATE \_\_\_\_\_

INDICATE MINORITY OWNERSHIP STATUS OF BIDDER (FOR STATISTICAL PURPOSES ONLY): CHECK ONE:

NON-MINORITY OWNED AFRICAN AMERICAN HISPANIC

\_\_\_\_\_ WOMAN (non-minority)

	ASIAN AMERICAN
	<b>AMERICAN INDIAN</b>
	OTHER MINORITY
Describ	De

# NON-DISCRIMINATION STATEMENT

The proposer certifies that:

- (1) No person shall be excluded from participation in, denied the benefit of, or otherwise discriminated against on the basis of race, color, national origin, or gender in connection with any bid submitted to the City of Savannah or the performance of any contract resulting therefrom;
- (2) That it is and shall be the policy of this Company to provide equal opportunity to all business persons seeking to contract or otherwise interested in contracting with this Company, including those companies owned and controlled by racial minorities, cultural minorities, and women;
- (3) In connection herewith, We acknowledge and warrant that this Company has been made aware of, understands and agrees to take affirmative action to provide such companies with the maximum practicable opportunities to do business with this Company;
- (4) That this promise of non-discrimination as made and set forth herein shall be continuing in nature and shall remain in full force and effect without interruption;
- (5) That the promises of non-discrimination as made and set forth herein shall be and are hereby deemed to be made as part of and incorporated by reference into any contract or portion thereof which this Company may hereafter obtain and;
- (6) That the failure of this Company to satisfactorily discharge any of the promises of nondiscrimination as made and set forth herein shall constitute a material breach of contract entitling the City of Savannah to declare the contract in default and to exercise any and all applicable rights and remedies including but not limited to cancellation of the contract, termination of the contract, suspension and debarment from future contracting opportunities, and withholding and or forfeiture of compensation due and owing on a contract.

Signature

Title

#### **PROPOSED SCHEDULE OF M/WBE PARTICIPATION**

All M/WBEs listed **must be certified as a** <u>minority-owned or women-owned</u> business by the City of Savannah or a federally-recognized or statelevel certifying agency (such as USDOT, State DOT, SBA 8(a) or GMSDC) that utilizes certification standards comparable to the City of Savannah prior to the due date of this bid. <u>Other business certifications that do not specify majority woman or minority ownership may not be</u> <u>substituted</u>. Proof of M/WBE certification from the certifying agency is required to accompany the bid. A firm that has submitted an application for M/WBE certification but has <u>not</u> been certified is <u>not</u> qualified as a certified M/WBE and will not be recognized as such during the City's evaluation process. To expedite verification, please provide accurate phone numbers for all M/WBEs listed and ensure firms understand contact will be made following bid submittal.

Name of Proposer:\_\_\_\_\_ Event No. 3923

Project Title: \_\_\_\_\_

Title:

NOTE: Unless certified through the City of Savannah M/WBE Program, <u>proof of M/WBE certification must be attached</u> for all firms listed.

Name of M/WBE Participant	Name of Majority Owner	Telephone	Address (City, State)	Type of Work Sub- Contracted	Estimated Sub- contract Value	MBE or WBE	Certified? (Y or N)	Certifying Agency? (City of Sav. or Other)
					%			
					%			
					%			
					%			
					%			
					%			

MBE Participation Value:	%	WBE Participation Value:	%	M/WBE Participation Value:	%
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The undersigned will enter into a formal agreement with the M/WBE Subcontractors/Proposers identified herein for work listed in this schedule, conditioned upon executing a contract with the Mayor and Aldermen of the City of Savannah. The Prime's subcontractor that subcontracts work must enter into a formal agreement with the tier subcontractor identified herein for work listed in this schedule. The Prime may count toward the goal any tier of M/WBE subcontractors and/or suppliers that will be utilized in the contract work. However, when an M/WBE subcontracted work may <u>only</u> be counted toward the goal <u>if the tier subcontractor is an M/WBE</u>. Any work an M/WBE firm <u>will not count toward the M/WBE goal</u>. It is the responsibility of the Prime contractor to advise all M/WBEs of this requirement and to ensure compliance by subcontractors.

#### **Joint Venture Disclosure**

If the prime bidder is a joint venture, please describe the nature of the joint venture, the level of work and the financial participation to be provided by the Minority/Female joint venture firm in the space provided below.

Joint Venture Firms	Level of Work	Financial Participation			
Printed name (company officer or representative):					
Signature:	Date				

Email:

 Telephone:
 Fax:

 The Minority/Women Owned Business Office is available to assist with identifying certified M/WBEs. Please contact the M/WBE Office at (912) 652-3582.

The City of Savannah's certified M/WBE registry is posted on its website @ www.savannahga.gov.

# **Developing a Strong M/WBE Participation Plan**

#### Key facts every bidder/proposer needs to know <u>prior</u> to developing their M/WBE Participation Plan:

- All bidders/proposers must submit a "Proposed Schedule of M/WBE Participation" which identifies the minority and/or womanowned companies that have agreed to participate in the project if awarded. All companies listed on the form must be <u>certified</u> as either <u>minority</u>-owned and controlled or <u>woman</u>-owned and controlled. The City does <u>not</u> accept a company's "self-identification" as minority or woman-owned.
- Proof of M/WBE certification from the certifying agency is required to accompany the bid; and certification must have been completed by the City of Savannah, a federally-recognized or a state-level certifying agency (USDOT, State DOT, SBA 8(a) or GMSDC) utilizing certification standards comparable to the City of Savannah.
- 3. The certification must have been approved **prior** to the due date of this bid. A firm that has submitted an application for certification but has **not** been certified will not be counted toward the M/WBE goal.
- 4. The M/WBE Office will be contacting all M/WBE firms included in the bidder's M/WBE Plan to confirm each: a) was contacted by the bidder/proposer; b) performs the type of work listed; and c) agreed to participate.
- 5. To expedite the verification process, bidders/proposers need to: provide accurate phone numbers for all M/WBEs listed; ensure M/WBEs know to expect to be contacted by phone and email; request M/WBEs be accessible during the critical period before bid-opening; and advise M/WBEs that City staff <u>must</u> receive the M/WBE's confirmation that the firm agreed to participate in the bid/proposal in order for the prime contractor to receive credit toward their proposed M/WBE participation goals.
- 6. If a proposed M/WBE cannot be confirmed as certified, performing the type of work described <u>or</u> agreeing to participate, the bidder/proposer will be notified and given a pre-determined period to submit a correction. If an M/WBE still cannot be confirmed or replaced, the proposed percentage of participation associated with the unverified M/WBE firm will <u>not be counted</u> and <u>will be</u> <u>deducted</u> from the overall proposed M/WBE goal.
- 7. <u>Any tier</u> of M/WBE subcontractors or suppliers that will be utilized in the contract work may count toward the MBE and WBE goal <u>as</u> <u>long as the tier subcontractors/suppliers are certified M/WBEs</u>. Work that an M/WBE subcontracts to a non-M/WBE firm does <u>not</u> count toward the M/WBE goal.
- 8. M/WBEs must perform a "commercially useful function" which is the provision of <u>real and actual work or products</u>, or performing a distinct element of work for which the business has the skills, qualifications and expertise, and the responsibility for the actual management and supervision of the work contracted.
- 9. Per the Proposed Schedule of M/WBE Participation "the undersigned (bidder/proposer) will enter into a formal agreement with the M/WBE Subcontractors/Proposers identified herein for work listed in this schedule, conditioned upon executing a contract with the Mayor and Aldermen of the City of Savannah." This signed commitment is taken seriously by the City, so do not plan to utilize. Any proposed changes must be pre-approved by the M/WBE Office, be based on legitimate business-related reasons, and still meet the M/WBE participation goals per the City's contract.
- 10. A bidder who is a certified M/WBE may count toward the goal <u>the portion of work or services</u> on a City contract that is <u>actually performed by the M/WBE</u>, including: the cost of supplies/materials purchased or equipment leased for contract work, fees for bona fide services such as professional or technical services, or for providing bonds or insurance specifically required for the performance of a City contract.
- 11. If awarded the contract, the MWBE Office will be reviewing your company's subcontracts, invoices and payment records to substantiate the completion of work and payment of M/WBEs. If the prime contractor is an M/WBE that is being included in its M/WBE goal, the prime contractor must maintain records that will be inspected to prove the portion of work performed, cost of work, and payments to the prime company.

12. Most bids for goods and materials do not have specific MWBE goals established for the contract. If no goals are include in the scope of work or General Specifications, you are not required to submit MWBE participation but encouraged to do so when the opportunity is available. The City maintains this information for statistical purposes only and it is not reflected in the award decision.