

PROPOSED ARCHAEOLOGY RESOURCE PROTECTION ORDINANCE

Thursday, December 5, 2019



UPDATE ON PROCESS

- Review rationale for ordinance
- Discuss public engagement
- Review survey results
- Share information on ordinances from other communities
- Provide draft ordinance highlights
- Discuss next steps



WHAT IS ARCHAEOLOGY?

- Science that studies human cultures through:
 - Recovery
 - Documentation
 - Analysis of material remains and environmental data including architecture, artifacts, biofacts, human remains and landscape







RATIONALE FOR ORDINANCE

- Need to protect archaeological resources which are not currently protected
- Begin to address recommendation from National Park Service for National Historic Landmark District
 - Condition from "Threatened" to "Satisfactory"
- Recent issue with cemetery on White Bluff Road





PUBLIC ENGAGEMENT

 Held 1st public meeting: 	Sept 26
 Launched survey: 	Sept 27
 Closed survey: 	Oct 15
 Met with business community: 	Oct 16
 Held 2nd public meeting: 	Oct 24
 Met with Coastal Museum Association: 	Nov 6
 Presented to MPC: 	Nov 19



SURVEY RESULTS

Q1 Do you support the creation of an archaeological ordinance?



ANSWER CHOICES	RESPONSES	
Yes	85.01%	482
No	14.99%	85
TOTAL		567



Q4 The archaeology program should be applicable to:



ANSWER CHOICES	RESPONSES	
Private development	3.95%	21
Public development	12.22%	65
Both private and public development	83.83%	446
TOTAL		532



OTHER ORDINANCES

Beaufort, SC (1999)

- Review development projects for impact on archaeological and historic resources
- Determine if:

Manager

- 1) Site contains or likely to contain archaeologic resources
- 2) Project will negatively impact resources identified
- May require documentation, intensive level of archaeological survey or other mitigation prior to the issuance of a permit

Hilton Head Island, SC (1990)

 Illegal to disturb any archaeological site on public or private property without written permission of the Town



OTHER ORDINANCES

Glynn County, GA (1995)

 Illegal to disturb any historic or archaeological site on Glynn County-owned property without permission from Commissioners

St. Augustine, FL (1987)

- Mandates archaeological review as part of permitting process (building, right-of-way, utility construction)
- Archaeology zones with different levels of significance determined by area's historic value and potential to contain archaeological remains
- Assess for archaeological resources if triggers criteria in ordinance (location, depth and size of excavation)



OTHER ORDINANCES

Alexandria, VA

- Alexandria Archaeological Commission (1975)
- Established protected Archaeological Resource Areas (1989)
- Requires assessment of any development projects in protected zones
- Complete preliminary archaeological assessment report
- Report assesses site based on research value, rarity, public value, site integrity and presence of materials
- Often no further action required
- May require further research, survey or excavation







DRAFT ORDINANCE

Charleston, SC

- Recommendation from Preservation Plan
- Identify, evaluate, protect, preserve, excavate and interpret archaeological resources during land development
- Apply to areas that have special value related to cultural and historical heritage
- Resource and site greater than 75 years
- City archaeologist
- Applicable to properties within the Old and Historic District or Landmark Overlay Zone for new development, redevelopment or changes to a building





ORDINANCE PROPOSAL

- Identify and plan for the protection of the archaeological resources on public property
- Provide three phased archaeological assessment for ground disturbing projects undertaken by the City on public property if:
 - Construction projects have a building footprint of 1,500 square feet or more; or
 - Surplus public property sold by the City.
- Does not apply to private property





ORDINANCE PROPOSAL

- Curation and ownership of artifacts
- Human Remains
- Prohibited Acts
- Archaeological Assessment must:
 - Follow the U.S. Secretary of Interior's Standards and Guidelines for Archeology and the Georgia Standards and Guidelines for Archaeological Investigations
 - Be performed by a qualified archaeologist
 - Document findings in each phase





ORDINANCE PROPOSAL

Archaeology Assessment includes:

- <u>Phase I:</u> Conduct historic review and archaeological survey (shovel testing, ground penetrating radar, etc.)
- <u>Phase II:</u> Undertake fieldwork (test unit excavations, trenching, additional historic research, etc.) and prepare Archaeological Evaluation Report
- <u>Phase III:</u> Prepare Mitigation Plan (additional research, full-scale archaeological excavations, site construction monitoring, etc.)





THE NEXT 12-18 MONTHS

- Approve proposed ordinance
- Establish committee:
 - Society for Georgia Archaeology (SGA)
 - Savannah Archaeological Alliance
 - Metal Detector/Bottle Collectors Association
 - GSU Department of Sociology & Anthropology
 - Development community
 - American Institute of Architects Savannah Chapter
 - Historic Savannah Foundation
 - Metropolitan Planning Commission
 - Coastal Museums Association
 - Gullah/Geechee Heritage Commission
- Study impacts of initial ordinance (financial, project delays, etc.)
- Develop incremental approach to a more robust ordinance

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